1: Longrigg G-4, 5 (ca. 1915-1940) MH1 Iraq MH1

652 moment when the public of a new State would hope for eager development. Hospitals and dispensaries must, for the time, be barely maintained: schools could be only slightly increased, secondary and technical education could expand far less than the public desire and need indicated. The Ministry of Health and Education was divided into two, that of Health later to become a mere Department of Interior. Few public works, it was evident, could be attempted; roads must remain rough unsurfaced tracks. The Agricultural Department could but continue its work of research and demonstration upon a minor scale, that of Irrigation must be content with maintenance and minor works.

631 In the liwās,[1] the alterations from Turkish administrative units and their grouping which had been made in the period from 1917 to 1920 were gradually reintroduced. The status of Sulaymaniya, as will be seen, varied from month to month. Kut, detached from Baghdad, became a liwā early in 1922. Arbil, a sub-liwā of Kirkuk in 1921, was separated from it in 1923. Diwaniya broke off from Ḥilla. No more was heard of Baṣra separatism. The Divisional Councils of pre-insurrection days were dead; the Turkish 'Administrative Councils' of officials and notables returned to life at each liwā and qadhā. 'Iraqi administrative officials, Mutaṣarrifs and Qa'immaqams, set to work amicably in most areas with their British colleagues, who, almost to a man, loyally supported the new régime; but in the provinces, as in the central Government, the difficulties of divided control were soon, though not everywhere, to manifest themselves.

632 In the municipalities, a number of the services installed by the British Army were passed over to the Mayors and their Councils. The latter from early in 1922 were no longer nominated but once again chosen by election under the reintroduced Turkish regulations. Municipal pride developed, and signs of keen local initiative —cramped, unfortunately, by poverty—were apparent in the three 204 larger and many smaller towns. Newspapers, all privately owned save at Kirkuk and Sulaymaniya, began to multiply; and an 'Iraq 747 *Government Gazette* came into being. Literary and charitable 814 institutions revived or came to birth, designed not least to combat

[1] The British Administrative Inspectors in liwās or in the Ministry of Interior, early in 1923, were: C. J. Edmonds, G. V. B. Gillan, C. C. Aston,* S. G. C. Murray, H. M. Flaxman, E. C. H. Alban,* W. A. Lyon,* A. F. Miller,* E. S. Berry,* L. Kettlewell, S. E. Hedgcock, H. C. Pulley, R. E. Alderman,* W. C. F. A. Wilson,* L. M. Yetts, G. C. Kitching,* J. F. D. Jeffreys, L. W. Reed, S. H. Longrigg, A. H. Ditchburn,* H. I. Lloyd,* and R. F. Jardine.*

Those marked * were still so employed in 1927, with the addition of C. Grice, A. J. B. Chapman, J. B. Glubb (p. 291). Gillan, Murray, Flaxman, Kettlewell, Reed, and Jeffreys had left 'Iraq, Pulley had died, and Longrigg and Hedgcock had moved to Finance. Thereafter no more Administrative Inspectors were recruited, except R. S. Stafford (1928–33), from the Sudan.

Lt Longrigg G-4, 5 (ca. 1915-1940) MH1 Iraq MH1

a popular illiteracy still nearly universal; these included an Islamic Benevolent Society, a Cultural League, and a number of literary clubs.

Tribal life in these months passed through a generally tranquil period. Inveterate enemies in the Dulaym were reconciled, land communications to Syria by Dayr al-Zur precariously reopened, and a major settlement on the reopened Ṣaqlawiya Canal was carried out. Pro-Turkish Shammar elements recrossed into 'Iraq. The inlying Kurds made no history. The Diyalā tribes consented to the pacification of many of their long-standing feuds, and vigorous police action had good effect against obduracy. The settlement of Baghdad tribal sections on the redesigned Yusifiya Canal showed a new and hopeful pattern of regulated land-allotment. The middle-Tigris tribes were untroubled, surviving in peace the redistribution of 'Amara *muqaṭa'as* and the nagging claims of the Wali of Pusht-i-Kuh. In the Muntafiq alone the record was one of crime and restlessness, with violent reprisals and unpaid revenue. The situation, worsened by the wide possession of uncollected fire-arms, was due essentially to the persistent agrarian evils of the province, and could be but partially corrected by Police or Air Force action. The half-independent Shaykh of Zubayr provoked, at last, his own supersession by a normal Mudir. On the frontier of the Sultan of Najd—the title taken by ibn Sa'ud in 1920—the relations of the 'Iraqi Dhafir, 'Amarat, and outlying Muntafiq with the Ikhwan tribes were precarious since the influx in 1921 of fugitive Shammar elements into 'Iraq from the Sa'udi State. Minor raids were exchanged, neither Government being well able to control its border subjects; indeed, it was even whispered that the 'Iraqi monarch, in his private or dynastic capacity, was not unwilling that the anti-Hashimite Najdi prince should be thus harassed. The capture of Ha'il and extinction of the Rashidi State by ibn Sa'ud in November 1921 increased his prestige and pretensions. The appointment of a Sa'dun to command the 'Iraqi desert Camel Corps on the Najd frontier brought a further provocation to the irritated jealousies of both sides, that of personal enmity towards the Dhafir shaykh. The late winter of 1921–2 passed in daily expectation of larger-scale troubles, with the Ikhwan leader, Faysal al-Dawish, Shaykh of the Muṭayr, in aggressive mood.

Far more serious to the main fabric of 'Iraq were the conditions in these same months on its Turkish frontier and in 'Iraqi Kurdistan. The Turks, despite their total defeat in 1918, the abortive Treaty of Sèvres, and their own struggles for existence in Asia Minor, never ceased from offensive action on and across the Mosul border. They claimed the Mosul wilaya. Their National Pact of

1: Longrigg G-4, 5 (ca. 1915-1940) MH1 Iraq MH1

latter, which had their following of enthusiasts, were hampered by lack of playing fields and of funds and, perhaps, by some survival of conservative apathy. Sport,[1] in fact, non-existent in 'Iraq two generations earlier save for tribal games and wrestling, was still far from taking, even among the young, the leading place in popular interest which it occupied in Europe and America. Horse-racing—as elsewhere, half sport and half business—was well supported; it was regulated by law, adopted modern totalizator arrangements, stands and amenities, and was organized by two companies. Of these, successors of a series of Racing Clubs and Companies from 1918 onwards, one maintained a course in the New Baghdad suburb, the other on the royal estate now under development. Hunting and polo were the amusements of a small coterie of Army officers and the rich, under the Regent's patronage.

The immense increase in mobility and travel for all but the poorest had had strong social and psychological effects in modifying the old parochialism and encouraging wider interests. The same is true of the visits paid annually by thousands of the well-to-do to Turkey or Syria, the Lebanon, or Europe; these, as areas of escape from summer heat, were increasingly preferred to the 'Iraqi hill-stations[2] in Kurdistan which offered only coolness and scenery in austere conditions. An expenditure exceeding ID 2,500,000 on summer resorts and rest-houses formed in 1951 part of the six-year plan of the Development Board.

Although illiteracy and deep ignorance were still widespread in the towns and vastly predominant in the tribes, yet two world upheavals, fifty years of immensely increased Western contacts, easy travel and communication, conspicuous material development, an abundant press, broadcasting, greatly multiplied schools, and local and national politics had done much to modify the old isolation of the lives and minds of the poor, and had increased incomparably, among the literate classes, their knowledge of the world and the times. Such knowledge, too often superficial and distorted, was nevertheless a world away from that of the 'Iraqi effendi of 1900 both in content and in the extent of the social range of those affected. Disinterested higher learning was still rare and, theology apart, was confined to a bare dozen students of local history or

[1] Games played were football, basketball, volley-ball, badminton, boxing, athletics, wrestling, weight-lifting, table-tennis, darts, and chess. For the first two of these, various, including national, leagues and championships were organized. 'Iraqi skill at their chosen sports was excellent.

[2] These, dating from the late thirties, were Ṣalaḥ al-Din (formerly Pirmam) with a large hotel and private houses for hire; Shaqlawa and Ḥajj 'Umran with small hotels; and Sursink, with a medium hotel and a royal lodge which made it the most fashionable. All were accessible by passable roads.

1: Longrigg G-4, 5 (ca. 1915-1940) MH1 Iraq MH1

antiquities, Kurdish lore and tribal traditions, some of whom had produced monographs of interest and value. Returning graduates from foreign universities had reached, at the least, the standard indicated by their doctorates, but few had been attracted by the deeper or more humane culture of the West. The study of Islamic dogma and history was still practised in both Sunni and Shi'i circles of the professional divines, and still attracted pupils; but its seeming divorce from the living world repelled the more active and vital of the rising generation; it offered a career less interesting than the professions or politics; and its appeal was without force to a society in which Islam seemed to have lost much (and in politics nearly all) of its hold. Professional standards, on the other hand, in medicine, archaeology, police and military studies, engineering, economics, and the applied sciences had risen beyond comparison above those of a generation earlier, and gave scope for the best qualities of the 'Iraqi mind.

The output of original literary work was small. The modern (linotype) presses installed since the Second World War produced mainly governmental or institutional works or pamphlets, largely educational. Western publishing methods were not in use; books were printed at the author's expense and sold with difficulty through a bookseller; workmanship in book production, especially in binding and illustration, was notably poor. The lack of demand (especially after the Jewish exodus), the unwillingness of the rich to patronize letters, and at times a capricious censorship, had discouraged writers; there were but humble traces of creative effort, and these confined to the fields of poetry (in which 'Iraq had always held its own in the Arab world) and to a lesser extent of fiction writing; women writers had earned a place in both. Interest in contemporary Arabic literature other than newspapers was slight, and the study of earlier Arabic works, though regarded as something of a national asset, did not greatly attract a younger generation, who preferred the writings of modern Europe. The dozen of monthly or quarterly magazines, which appeared at Hilla, Mosul, Basra, Najf, Arbil, and Kirkuk as well as at Baghdad, were in most cases the organs of various societies or government departments, and though competently written they had few subscribers and no great literary pretension. Kurdish literary activity, though on a diminutive scale, was of vitality and promise. 'Iraqi artists, on the other hand, were producing work of some interest, if almost wholly Western in inspiration; musical and dramatic studies were pursued at the Institute of Fine Arts, and more than one 'Iraqi musician—and at least one 'Iraqi cinema actress—had attained a creditable place.

The circumstances of its public life and the lively intelligence of

44:Matthews and Akrawi S, G-3 (1945-1946)1949 MI Middle East
IRAQ MHI

to another are arranged, plans for new schools and classes are decided upon, and proposals, policy matters, complaints, and criticisms are discussed. 871K

Finally must be mentioned the newly founded Committee on Authorship, Translation, and Publication, which is a self-perpetuating body of learned men forming a kind of academy. It may have a minimum of ten and a maximum of twenty members distributed among the various branches of learning. This committee endeavors to enrich the "Arabic Library" by translating important classics as well as modern books of science, technology, and general culture; to encourage original research and writing; to publish old Arabic manuscripts; and to standardize Arabic scientific terminology. The committee holds regular meetings to choose books to be translated or written, to select writers and translators, and to read and discuss the researches of members. It may give financial assistance to translators, authors, and publishers in the form of grants, purchase of copyrights, prizes, or any other manner considered advisable. It plans to establish contact with learned men and societies in Iraq and abroad, particularly throughout the Arabic world. Finally, it plans to publish its own bulletins and periodicals embodying the researches of its members. 814

Educational Finance

The Ministry of Education receives the third largest budgetary provision of all the departments of the Iraqi government, being exceeded only by the army and the police. The public educational institutions of Iraq are entirely supported by the central government. The provincial authorities contribute nothing to the school fund, nor do the municipal authorities except for occasional assistance given to poor pupils. For specific purposes, such as aid to poor students or enlargement or repair of a school, contributions are occasionally solicited from private citizens of a locality, under the auspices of the administrative and educational authorities. The schools may give dramatic performances and exhibits to secure funds for special needs. Except for these minor and irregular sources, the central government pays the whole cost of public education. 871K [658] 652

The percentage of the general budget allotted to education has fluctuated from year to year. Starting with 2.3 percent in 1920–21, it reached a maximum of 12.9 percent in 1938–39, declined again in the following years to 7.8 percent in 1944–45, and showed a slight rise to 8.6 percent in 1945–46. In absolute figures, however, the sums allotted to the Ministry of Education have risen consistently (except for 1923–24) from 130,360 dinars ($521,440) in 1920–21 to 1,630,800 dinars ($6,523,200) in 1945–46. The decline in the percentage in recent years shows that